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Government of India
Ministry of Commerce & Industry
(Directorate General of Trade Remedies)
4th Floor, Jeevan Tara Building, 5, Parliament Street, New Delhi - 110001

Dated: July 28, 2021

INITIATION-NOTIFICATION
(Case No. AD (SSR) - 15/2021)

Subject: Initiation of sunset review investigation concerning imports of Wire Rod of alloy or non-alloy steel originating in or exported from China PR-reg.

Indian Steel Association (hereinafter also referred to as the "Applicant") has filed an application before the Designated Authority (hereinafter also referred to as the "Authority") on behalf of Rashtriya Ispat Nigam Limited (RINL), Steel Authority of India Limited (SAIL) and JSW Steel Limited (JSW) (hereinafter also referred to as the "applicant producers") in accordance with the Customs Tariff Act, 1975 as amended from time to time (hereinafter also referred to as the "Act") and Customs Tariff (Identification, Assessment and Collection of Anti-dumping Duty on Dumped Articles and for Determination of Injury) Rules, 1995 as amended from time to time (hereinafter also referred to as the "Rules") for initiation of sunset review investigation concerning imports of Wire Rod of Alloy or Non-Alloy Steel (hereinafter referred to as the "subject goods" or "product under consideration"), originating in or exported from China PR (hereinafter also referred to as "subject country"). The domestic producers namely, Rashtriya Ispat Nigam Limited (RINL), Steel Authority of India Limited (SAIL) and JSW Steel Limited (JSW) have provided the prescribed information in the Application. Further, Tata Steel Long Products Limited and Jindal Steel and Power Limited have supported the application.

2. The Applicant has alleged that dumping from the subject country has continued even after the imposition of anti-dumping duty and that there is likelihood of continuation / recurrence of dumping and injury in case of cessation of duties. The Applicant has requested for extension of duties on imports of subject goods, originating in or exported from the subject country.

Background

3. The original anti-dumping investigation concerning imports of subject goods from subject country was initiated on 2nd June 2016 by the Designated Authority. The
Designated Authority recommended imposition of provisional anti-dumping duty vide preliminary findings dated 27th September 2016, which was imposed on 2nd November 2016 vide Notification No. 51/2016-Customs (ADD). Pursuant to detailed investigation, the Designated Authority recommended imposition of definitive anti-dumping duties on imports of the subject goods from the subject country vide final findings Notification No. 14/17/2016-DGAD dated 30th August 2017. The recommendations of the Designated Authority were implemented vide Notification No. 48/2017-Customs (ADD) dated 9th October 2017.

Product under consideration

4. The scope of product under consideration in the present sunset review investigation is bars and rods, hot rolled, in irregularly wound coils, of iron or non-alloy steel or alloy steel (commonly known as “Wire Rods”).

5. These products are of prime and non-prime category and are in all sizes. These products conform to various qualities of steels including but not limited to electrode, free cutting, forging, cold heading, low / medium / high carbon steels, drawing, ball bearing steel, case hardening steel, spring steel, corrosion resistant steel, weathering steel, structural steel and many more qualities of steel. However, following products, are not included in the scope of the product under consideration:

   a. Bars and rods containing indentations, ribs, grooves or other deformations produced during the rolling process falling under Tariff Item 72131090 (commonly known as rebars or TMT bars)
   b. Bars and rods of Stainless steel falling under Tariff Heading 7221
   c. Bars and rods of High speed steel falling under Tariff Item 72271000

6. The PUC is used in many applications and sectors such as automotive components, welding electrodes, springs, wire mesh, fasteners including nuts and bolts, nails, railway sleepers, general engineering, binding wires for construction industry, armoured cables etc.

7. The PUC is classified under Custom Tariff Heading 7213 and 7227. The customs classification is indicative only and is in no way binding on the scope of the present review investigation.

8. The scope of the product under consideration in the present sunset review investigation is the same as in the original investigation.

Like article

9. The applicant has claimed that the goods produced by the domestic industry are identical to the subject goods exported from the subject country to India. Subject goods produced by the domestic industry are comparable to the imported goods from subject
country in terms of technical specifications, manufacturing process & technology, functions & uses, pricing, distribution & marketing and tariff classification of the goods. The two are technically and commercially substitutable and should be treated as 'like article' under the Rules. Therefore, for the purpose of the present investigation, the subject goods produced by the domestic industry are being treated as 'Like Article' to the subject goods being imported from the subject country.

**Domestic Industry**

10. The application has been filed by Indian Steel Association (Applicant) on behalf of the domestic producers. The following producers have provided their costing and injury information for the purposes of the sunset review investigation:

   a. Rashtriya Ispat Nigam Limited
   b. Steel Authority of India Limited
   c. JSW Steel Limited

11. The following producers engaged in manufacturing of subject goods are supporting the petition:

   a. Tata Steel Long Products Ltd
   b. Jindal Steel and Power Limited

12. The applicant producers have neither imported the subject goods from the subject country nor are they related to any exporter or importer of subject goods.

13. As per evidence available on record, the applicant producers account for a major proportion in the domestic production of the like article in India. On the basis of information available, the Authority has considered the applicant producers as domestic industry within the meaning of the Rule 2(b) of the Rules and the application satisfies the criteria of standing in terms of Rule 5(3), of the Rules supra.

**Basis of alleged dumping**

**Normal value**

**China PR**

14. The applicant has cited and relied upon Article 15 (a) (i) of China's Accession Protocol. The applicant has claimed that producers in China PR must be asked to demonstrate that market economy conditions prevail in their industry producing the like product with regard to the manufacture, production and sale of the product under consideration. It has been stated by the applicant that in case the responding Chinese producers are not able to demonstrate that their costs and price information are market-driven, the normal
value should be calculated in terms of provisions of Para 7 and 8 of Annexure-1 to Rules.

15. The applicant has submitted that efforts were made to determine normal value on the basis of price or constructed value in a market economy third country, price from such a third country to other countries, including India. However, the applicant could not get reliable information regarding the same. The applicant has claimed that PUC has various grades and is classified under multiple HS codes, and because of these reasons it becomes difficult to get accurate reliable information regarding the same.

16. Therefore, the applicant has suggested normal value for China PR on the basis of "any other reasonable basis" as per Para 7 of Annexure I to the Rules. In this regard, the applicant has claimed the normal value for China PR based on (a) International price of raw material, (b) Consumption norms, conversion costs and SGA costs on the basis of experience of the domestic industry, and (c) a reasonable profit. There is sufficient evidence of normal value to justify initiation of investigation.

17. For the purpose of initiation, the Authority has considered the methodology for determination of normal value suggested by the applicant.

**Export price**

18. The export price for subject goods from the subject country has been computed based on the Directorate General of Commercial Intelligence and Statistics (DGCI&S) transaction-wise import data. Price adjustments have been made on account of ocean freight, inland freight, handling charges, ocean insurance, bank charges, commission/trader's profit and non-refundable VAT.

**Dumping margin**

19. Considering the normal value and export price determined as above, dumping margin determined is above de-minimis level. There is prima facie evidence that normal value of the subject goods in the subject country is higher than the net export price, thereby indicating that the subject goods originating in or exported from the subject country have continued to be exported at dumped prices, in spite of antidumping duty in force.

**Likelihood of continuation / recurrence of dumping and injury**

20. There is prima facie evidence of likelihood of continuation/recurrence of dumping and injury to the domestic industry in the event of cessation of duty, considering the volume and price of imports of subject goods from subject country, positive dumping margin, significant unutilized capacities in subject country, existence of trade remedial measures imposed by other countries against the subject country, potential trade diversion, price attractiveness of Indian market and reduction of basic custom duty by India on imports of PUC. It is prima facie noted that there is likelihood of
continuation/recurrence of dumping and injury to the domestic industry in the event of cessation of the anti-dumping duty.

Initiation of sunset review investigation

21. On the basis of the duly substantiated written application on behalf of the domestic industry, and having satisfied itself, on the basis of the prima facie evidence submitted by the domestic industry, substantiating likelihood of continuation/recurrence of dumping of product under consideration originating in or exported from the subject country and injury to the domestic industry, and in accordance with Section 9A of the Act read with Rule 23 of the Rules, the Authority hereby initiates a sunset review investigation to review the need for continued imposition of duties in force in respect of the subject goods, originating in or exported from the subject country and to examine whether the expiry of such duty is likely to lead to continuation or recurrence of dumping and injury to the domestic industry.

Subject Country

22. The subject country for the present sunset review investigation is China PR.

Period of Investigation (POI)

23. Applicant has proposed the period from 1st October 2019 to 31st March 2021 (18 months) as the period of investigation (POI). The injury investigation period is 2017-18, 2018-19, 2019-20 and POI.

24. A longer period of investigation is appropriate in the present sunset review since trade in the first quarter of 2020-21 was impacted by Covid-19. A longer period would be more appropriate to assess the current injury and likelihood of injury to the domestic industry caused due to the alleged dumped imports. In view of the above, period of investigation (POI) of 18 months from 1st October 2019 to 31st March 2021 is deemed appropriate. The injury investigation period will cover the periods April 2017 - March 2018, April 2018 - March 2019, April 2019 - March 2020 and the period of investigation.

Procedure

25. The sunset review investigation will undertake likelihood analysis of dumping and injury.

26. The provisions of Rules 6, 7, 8, 9, 10, 11, 16, 17, 18, 19 and 20 of the Rules shall be mutatis mutandis applicable to this review.
Submission of Information

27. In view of the special circumstances arising out of COVID-19 pandemic, all communication should be sent to the Designated Authority via email at the email addresses adgl2-dgtr@gov.in, advl3-dgtr@gov.in, jd12-dgtr@gov.in and jd14-dgtr@gov.in. It should be ensured that the narrative part of the submission is in searchable PDF/MS Word format and data files are in MS Excel format.

28. The known producers/exporters in the subject country, Government of the subject country through their Embassies in India, the importers and users in India known to be concerned with the subject goods and the domestic industry are being informed separately to enable them to file all the relevant information in the form and manner prescribed within the time-limit set out below.

29. Any other interested party may also make its submissions relevant to the investigation in the form and manner prescribed within the time-limit set out below.

30. Any party making any confidential submission before the Authority is required to make a non-confidential version of the same available to the other parties.

31. Interested parties are further advised to keep a regular watch on the official website of the Designated Authority http://www.dgtr.gov.in/ for any updated information with respect to this investigation.

Time Limit

32. Any information relating to the present investigation should be sent to the Designated Authority via email at the email addresses adgl2-dgtr@gov.in, advl3-dgtr@gov.in, jd12-dgtr@gov.in and jd14-dgtr@gov.in within 30 days from the date of receipt of the notice as per as Rule 6(4) of the Rules. If no information is received within the prescribed time limit or the information received is incomplete, the Authority may record its findings on the basis of the facts available on record in accordance with the Rules.

33. All the interested parties are hereby advised to intimate their interest (including the nature of interest) in the instant matter and file their questionnaire responses within the above time limit.

Submission of information on confidential basis

34. Any party making any confidential submission or providing information on confidential basis before the Authority, is required to simultaneously submit a non-confidential version of the same in terms of Rule 7(2) of the Rules. Failure to adhere to the above may lead to rejection of the response/submissions.
35. The parties making any submission (including Appendices/Annexures attached thereto), before the Authority including questionnaire response, are required to file Confidential and Non-Confidential versions separately.

36. The "confidential" or "non-confidential" submissions must be clearly marked as "confidential" or "non-confidential" at the top of each page. Any submission made without such marking shall be treated as non-confidential by the Authority, and the Authority shall be at liberty to allow the other interested parties to inspect such submissions.

37. The confidential version shall contain all information which is by nature confidential and/or other information which the supplier of such information claims as confidential. For information which are claimed to be confidential by nature or the information on which confidentiality is claimed because of other reasons, the supplier of the information is required to provide a good cause statement along with the supplied information as to why such information cannot be disclosed.

38. The non-confidential version is required to be a replica of the confidential version with the confidential information preferably indexed or blanked out (in case indexation is not feasible) and summarized depending upon the information on which confidentiality is claimed. The non-confidential summary must be in sufficient detail to permit a reasonable understanding of the substance of the information furnished on confidential basis. However, in exceptional circumstances, the party submitting the confidential information may indicate that such information is not susceptible to summary, and a statement of reasons why summarization is not possible must be provided to the satisfaction of the Authority.

39. The Authority may accept or reject the request for confidentiality on examination of the nature of the information submitted. If the Authority is satisfied the request for confidentiality is not warranted or if the supplier of the information is either unwilling to make the information public or to authorize its disclosure in generalized or in summary form, it may disregard such information.

40. Any submission made without a meaningful non-confidential version thereof or without good cause statement on the confidentiality claim shall not be taken on record by the Authority.

41. The Authority on being satisfied and accepting the need for confidentiality of the information provided, shall not disclose it to any party without specific authorization of the party providing such information.

**Inspection of Public File**

42. A list of interested parties will be uploaded on DGTR's website along with the request therein to all of them to email the non-confidential version of their submissions to all
interested parties since the public file will not be accessible physically due to ongoing global pandemic.

**Non-cooperation**

43. In case where an interested party refuses access to, or otherwise does not provide necessary information within a reasonable period, or significantly impedes the investigation, the Authority may declare such interested party as non-cooperative and record its findings on the basis of the facts available to it and make such recommendations to the Central Government as deemed fit.

(Anant Swarup)
Designated Authority